

Review into the Proposed Importation of Bovine Semen

Although I find it frustrating that the importation vote was delayed by putting it to a Scrutiny Review, I draw comfort from the fact that the Scrutiny process is evidence-based and the overwhelming weight of evidence in favour of importation will win the day. I do not intend to present statistical evidence or rehash the numerous arguments to show how importation would improve the Island breed, as I am sure others do so. Neither will I tackle here the weak and often ill-informed arguments often put forward by opponents of importation, though I would welcome the opportunity to do so in person to the Scrutiny Panel.

This submission is in three parts: (a) observations based on my experience as a member and past chairman of the RJA&HS's Breed Improvement Committee and (b) the economic case for importation and (c) an outline of how importation would benefit the dairy enterprise and herd at La Ferme and the island generally.

(a) The failure of past breed improvement initiatives: The opponents of importation have carried out a risk assessment and the Scrutiny process is surely that, notwithstanding the fact that countless hours have already been spent over many years by members of the Society's Breed Improvement Committee and Council in studying the available evidence from around the world and weighing up the opportunities and possible threats of importing. Since the time of the Livestock Advisory Panel and the Deeble Report in the 1970s, Dr Jim Allan's Report in the 1980s right through to the Bichard and Promar Reports in the 2010s decade, the subject has been exhaustively studied and all the facts considered, and not one of the renowned authorities has said the island should not import pure Jersey bull semen, quite the reverse in fact.

Following the vote in 1983, Dr Allan never said that we should not import; what he did say was that the Island needed a structure to evaluate bulls, whether sired by imported semen or locally bred. The Jersey Proving Scheme (JBPS) was born out of a desire by those who cared for the future of the breed in the 1980s to actually do something practical and positive to work towards the goal of breed improvement, and to emulate the great strides being made in the genetic advancement of other Jersey populations around the world. It was financed by the States and represented the action taken by the Island in response to the challenge against importation. It is worth noting that those who embraced the challenge were principally those who had actually argued most in favour of importation at that time. I know because I served for ten years on the RJA's Breed Improvement Committee, acting as its chairman for many of those. We undertook to do contract matings and embryo transfer flushes, we produced numerous publications and organised study visits, overseas tours, etc. in a genuine effort to make a real difference.

Yet, having thrown ourselves so whole-heartedly into supporting and operating the JBPS, it was disappointing (though not at all unpredictable) that the results were to prove so mediocre. True, they did succeed in proving a number of bulls but in all too many cases these were proven to reduce yield or be detrimental to conformation or milk quality. Those few bulls which were shown to have an effect on improving desirable traits were used up by breeders to breed female replacements or more by other breeders. This was in line with the philosophy of the JBPS however the flaw in the scheme was that it did not foresee that, as the number of herds in the island inevitably reduces and, with breeders continuing to select for better yields, bloodlines will converge and the potential for inbreeding will rise alarmingly. This will pose a serious risk in the future if we do not broaden our breeding base. And in terms of its effect on the quality of our cattle the upshot is that the widespread use of the JBPS over twenty years, with increased production as an overriding goal, has led to a lack of uniformity within our herds and a diminution in the traditional strength of such as udder quality and milk components, while the hoped-for boost in production has not really materialised. The JBPS has shown us that there is too little genetic variation in the Island and the numbers are too low to achieve the significant improvements needed to put the Island Jersey back to its premier division of world breeding.

However the effects of the JBPS are viewed, the pertinent fact is that States funding for the scheme has now dried up and, in its present much reduced form, as a vehicle for future breed improvement it is a very

instrument and is certain to be even less effective in taking the Island breed forward.

The Ansom herd has embraced the subject of breed improvement enthusiastically, using all the available to us within a closed gene pool. We have the Island's top herd genetic index with a Progeny Transmitting Ability (PTA) for milk of +199kg and a Profitable Life Index (PLI) of £54 and yet as a breeder, I am filled with consternation and frustration that our herd average cannot surpass the 5,000 "glass ceiling" in milk production while many herds overseas are achieving 6,500 to 8,000 litre a year without compromising on conformation or milk compositional quality. And, as we saw at the recent conference, recent advances in breeding technology such as sexed bull semen and applying genome editing will enable other Jersey populations to accelerate their improvement even further; and they already start from a much higher base! We really do need to address the question of genetics if we wish to revitalize the breed and make the Island Jersey more efficient and more productive – the very viability of our industry depends on it.

(b) The economic case for importation: There is a supposition in some quarters that, because of economic considerations and business imperatives form a key part of the argument in favour of importation of bull semen, the argument is somehow tainted. We read letters in the JEP, penned by farmers or cow fanciers who derive their livelihoods elsewhere, seeming to treat this as a purely academic argument or claiming that the agenda is being driven by "a group of businessmen".

This is patently nonsense. Although there are important academic aspects to this argument it ultimately comes down to what it will take to keep dairy farmers on their farms, working anti-social hours under conditions the layman would often consider less than agreeable. Job satisfaction can only go so far and profit has to figure somewhere in the equation. There is a misguided and dangerous view that Jersey always have dairy farmers, come what may. I have a surprise for people who, from the comfort of their armchairs or St Helier offices, delude themselves with this view and I maintain that the industry has been more vulnerable than it is now. The threats do not come from foreign milk imports or the "undesired effects" of importation but from real and immediate concerns at home.

High production costs and profitability: The first and most acute threat is the rapidly escalating cost of producing milk, a situation which is not helped by the irrefutable fact that, on average, our cattle are less efficient at converting forage into milk than their counterparts overseas. We have seen grain prices rise and making dairy concentrates 40% more expensive inside a year, while fuel has doubled in price in the same period, with knock-on effects sure to follow in the cost of fertilizers, chemicals, polythene, etc. With rising labour costs and the probability of a hike in land rents and an impending 20% increase in electricity there is a limit to how much Jersey Dairy can raise the already high retail price of milk to counteract these costs. For a number of years our dairy farmers have experienced poor profitability with low returns on the considerable capital invested in their businesses. This explosion in production costs is most alarming and is set to become a permanent trend; if the local dairy industry is to have a chance of remaining viable a concerted effort must be made on all fronts, including raising the genetic merit of our cattle. To neglect genetics, a vital tool in the armoury of dairy farmers everywhere would be foolhardy in the extreme.

Age profile of producers: A real threat is the ever increasing age profile of our dairy farmers with very few under 40, and the implication that has for future milk supply and herd structure. Within the next 15 years many producers will leave the industry through old age (if not economic necessity) and in order to maintain milk supply this reduction will have to be balanced both by the development of a few large scale run units and an increase in milk yield from the fewer cows that remain. We have reached the limit of what can be achieved by better feeding with the cows we have so the only other way is to increase cow productivity which inevitably means better genetics. This will become even more pressing if new export markets are developed, should the PDO application on Jersey butter prove successful.

Reinvestment: A vital ingredient in modern farming is reinvestment – important at any level but especially so when structural change in the industry, as outlined above, is envisaged. With machinery and buildings costing not just thousands but in many cases tens of thousands of pounds these days, no producer who wishes to safeguard his future can ignore the opportunity of raising yields and farm output. It is

reason that dairy producers from around the world have turned their backs on Jersey bulls in the breeding policies – the needs of their businesses just cannot sustain the lower production associated with Island bulls.

Subsidies: Jersey dairy farmers receive generous amounts of government support compared to their counterparts and, historically, this has been the method used by the States and the industry to ensure a reasonable level of profitability by balancing the shortfalls in market returns with payments from the purse. The rationale behind semen importation is to make herds more profitable so that they become dependant on the subsidy safety net. If the States vote to keep out semen they will be tying the hands of milk producers and, if their oft repeated mantra of “brown cows in green fields” is to be achieved, they will be morally obliged to continue subsidising the industry at ever increasing levels. The States has a dilemma in this respect: firstly, perpetuating high levels of subsidy would fly in the face of its own promise to reduce aid over time and would be in conflict with worldwide moves to reduce or phase out subsidies on agricultural commodities can be traded at non-distorted market-dependant prices. Secondly, it should not be forgotten that subsidies represent taxpayers’ money and in these tough times, with an increased tax burden, excessive unnecessary funding of an industry unwilling or incapable of helping itself is likely to prove very displeasing with the public.

The customer: The Jersey dairy industry has historically been very producer-focused, taking for granted the expectation that customers will accept paying the high retail price asked for their litre of milk because it comes from Jersey cows. In recent times the gap between the UK supermarket and Jersey price has narrowed which is to be welcomed. However, customer goodwill and support should not be abused by a retail pricing regime higher than it needs to be through an unwillingness by the industry to maximise production efficiency. The possible importation of liquid milk is a threat if local prices are too high, but it is important to link this with the importation of semen. We have authoritative advice that the two issues are not directly related. Liquid milk imports are far more likely to be triggered by a failure to contain the retail price.

Delay: Yes, it is true that it will take five years to begin to see the real impact from importation, and some critics say that if the industry can survive this long without importation it can do so indefinitely. This is the most stilted argument and displays a cavalier attitude to strategic planning that is spine-chilling! Importation is a step we have to take for the long term and any further delay will only increase our future difficulties.

(c) **The future outlook after importation:** I am optimistic for the future of our herd, our business and the local industry if we take this important step. If the opportunity to use top world genetics is managed wisely (and we certainly intend to be cautious and judicious in our use of only the best pure Jersey bull semen) I look forward to the following outcomes:

- Opportunity to rapidly improve the genetic merit of our herds by careful use of top breeding stock through AI, embryo transfer, sexed semen, etc
- Improved milk production (volume and components)
- Improved conformation (especially stature, dairyness and udder quality)
- More efficient cows leading to better financial returns from dairying
- Additional income from the revival in exports of cattle and sales of semen and embryos
- Reduced subsidy dependence
- Confidence by some to invest and expand to take up the slack left by those who leave the industry through old age
- The opportunity to put the Island Jersey cow back in the forefront of world cattle breeding (as happened in the case with Guernsey since breeders there began successfully importing Guernsey bull semen 100 years ago)
- A huge boost to the Island’s cattle shows
- Prestige and reputation of the Island restored
- Greater job satisfaction as breeders operate in the knowledge that they are working with the best breed once again
- Less waste from reduced culling of poor performing cows and slaughtering of heifer calves

- Opportunity for some beef crossing – though numbers are likely to be very limited, as in Guernse
- Robust policies in place to deter the introduction of any other breeds of dairy cattle (not that any I know would ever countenance such a thing anyway)
- The ability for those breeders not wishing to use imported semen to do so
- The integrity of the Island Jersey will be maintained
- Brown cows in green fields

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